From: Ron Surz [mailto:ron@ppca-inc.com] Sent: Monday, November 29, 2010 8:18 PM

To: EBSA, E-ORI - EBSA

Subject: RE:Proposal on target date funds

Dear DOL,

Proposals that focus on participant enlightenment are misguided for two reasons: participants don't choose target date funds (TDFs) and they don't read disclosures. Fiduciaries, namely plan sponsors and their advisors, choose target date funds, and they should read disclosures, although it would seem that they don't. So why is this an important distinction? You wield the stick of potential litigation, probably best focused on fiduciaries rather than fund companies. The carrot ought to be employee morale. Both can & should be served by stipulating that fiduciaries clearly state the objectives for their TDFs. In doing so, they should recognize that pay replacement and managing longevity risk are not reasonable in a one-size-fits-all-set-and=forget-it vehicle, even though these are being set forth by fund companies. Rather, reasonable objectives are (1) safety of principal especially at the target date and (2) reasonable growth, especially when the target date is distant.

<u>Fiduciaries need to write and sign sensible investment policy statements, like the attached sample.</u>

Most TDF investments are made by default as a Qualified Default Investment Alternative (QDIA). In the few instances where participants actually elect TDFs their choices are limited to the selections of the plan fiduciaries, since the fund has to be on the platform before it can be selected by the participant. Fiduciaries can and should set the objectives and policies for TDFs but they are not. Who is driving this bus?

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### $\underline{www.TargetDateSolutions.com}$

Two of my papers are in the Top 10 on SSRN at: <a href="http://ssrn.com/author=658221">http://ssrn.com/author=658221</a> and <a href="http://papers.ssrn.com/abstract=1534084">http://papers.ssrn.com/abstract=1534084</a>

# Statement of Investment Policy for Fiduciaries Adopting the Safe Landing Glide Path®

### Objectives and Risk

We, the fiduciaries to the retirement plan, regard risk as the possibility of failing to achieve objectives. Accordingly, the purpose of this statement is to document our goals and how we plan to achieve them. The objectives and risks of the Safe Landing Glide Path (SLGP) are:

- 1. Deliver at least accumulated contributions plus inflation at the target date. Strive to achieve this objective with high conviction (i.e. low risk).
- 2. Grow assets as much as possible without jeopardizing the primary preservation objective. We'd like a high probability of achieving this objective when the horizon (term to target date) is long, but will sacrifice growth for safety as the target date nears.

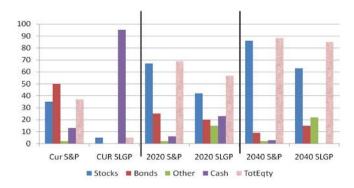
We've duly considered the objectives set forth by the providers of other target date funds (TDFs) and have rejected them as unrealistic. The objectives of managing longevity risk or replacing pay cannot be taken seriously in a one-size-fits-all TDF because TDFs have no influence on, or relationship to, mortality or savings. At best these TDFs can target the "average" participant, whatever that means. Because each individual's situation is unique, these commonly stated objectives are best suited to one-on-one managed accounts rather than TDFs.

#### **Policies**

The policies for achieving these objectives employ a 2-asset growth-preservation separation principle. In the early years, a very broadly diversified growth portfolio serves to increase wealth, but then about 15 years from target date SLGP employs Liability-Driven investing (LDI) principles to defend, moving monies aside into a "Reserve" lock-box of TIPS and Treasuries.

These policies differ materially from current industry practices, as demonstrated in the next exhibit. The S&P Target Date indexes are an aggregation of all target date funds – the peer aggregate of the industry.

### Asset Allocation Contrasts



As you can see in the exhibit, the SLGP differs from the industry in the following ways:

### Safe Landing Glide Path Differs from Industry Practices

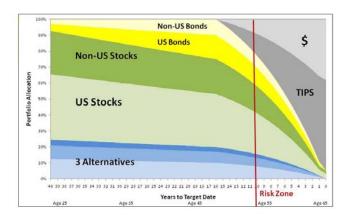
- SLGP is substantially more conservative at the target date, holding only 5% in equities, versus the industry average of 35%.
- At distant dates, SLGP has similar equity exposures to the industry but is more broadly diversified, as evidenced by their higher allocation to "Other", which for the SLGP includes foreign stocks and real assets like commodities, timber and real estate, and opportunistic investments like infrastructure and bear funds.

Importantly, the SLGP is accumulation only, also known as a "to" fund. Unlike most other "to" funds, the SLGP ends almost entirely in safe assets – Treasury Inflation Protected Securities (TIPS) and short term US treasuries. This is critical to achieving the primary objective set forth above. We want high confidence in preserving the purchasing power of contributions.

#### Glide Path

The glide path controls risk through time and is designed to emphasize growth in the early years and then move to defend fairly quickly as the target date nears. The following graph and table describe this path. As shown in the graph, there is a "Risk Zone" that starts ten years prior to the target date during which account

balances are at their highest and lifestyles are at stake. The SEC and DOL understand this. The focus of their hearings and proposals has always been on risk at the target date. There is no fiduciary upside to taking risk during this critical period.



Safe Landing Glide Path Asset Allocations

Years to	Equity	Alter-	Bonds	TIPS and
Target		natives		T-bills
0	5	0	0	95
10	42	15	20	23
20	57	21	22	0
30	63	23	14	0
40	68	25	7	0

### **Architecture and Expenses**

The SLGP is entirely open architecture, meaning no proprietary funds are employed. Furthermore, most of the underlying funds are broadly diversified and passive, which lowers costs. The high water mark on underlying fund expenses occurs at about 15 years to

target and is usually less than 30 basis points. When management fees, custody, administration and other associated costs are added in, the all-in costs are generally less than 60 basis points.

## **Experience and Credentials of the SLGP Architect**

Ronald Surz is the designer and developer of the Safe Landing Glide Path. Ron has 35 years of experience in investment program design and investment policy setting. He served for a decade as Senior Vice President of Investment Policy for A.G. Becker, the premier institutional consulting firm in the 1970s and 1980s. Ron also wrote the book used to teach Certified Investment Management Analysts (CIMAs) about investment policy statements. Ron earned an MS in Applied Mathematics with Honors from the University of Illinois and an MBA in Finance from the University of Chicago.

### **Performance Expectations**

In normal (positive) stock market environments we expect near-dated SLGP funds to lag in performance relative to the industry, as represented by the S&P Target Date Index. This is the opportunity cost of emphasizing safety near the target date. Regarding all SLGP funds the usual risk-reward trade-offs will apply, so we expect that the reward-to-risk ratios of the SLGP will dominate those of the industry at all target dates. We also expect that over a full market cycle the longer-dated SLGP funds will dominate the industry on both a return basis and a reward-to-risk basis because of the broader diversification employed by the SLGP.

The Safe Landing Glide Path is a patent pending registered trademark of PPCA Inc, San Clemente CA. It's an ideal for target date fund glide paths.